ALASKA MENTAL HEALTH TRUST AUTHORITY

FINANCE COMMITTEE MEETING
October 21, 2021
10:00 a.m.
WebEx Videoconference/Teleconference

Originating at:
3745 Community Park Loop, Suite 120
Anchorage, Alaska

Trustees Present:
Anita Halterman, Chair
John Sturgeon
Chris Cooke
Kevin Fimon
Brent Fisher
Verne’ Boerner
Rhonda Boyles

Trust Staff Present:
Mike Abbott
Steve Williams
Carol Howarth
Miri Smith-Coolidge
Kelda Barstad
Luke Lind
Michael Baldwin
Katie Baldwin-Johnson
Jimael Johnson
Valette Keller
Allison Biastock
Kat Roch

Trust Land Office:
Jusdi Doucet
Sarah Morrison
David MacDonald
Katie Vachris
Karsten Eden
Hollie Chalup
Jeff Green
Becky Carpenter
Chandler Long
Paul Slenkamp

Also participating:
Charlene Tautfest; Josephine Stern; Michele Binkley.

Alaska Mental Health Trust Authority

Finance Committee Meeting Minutes
October 21, 2021
CALL TO ORDER
CHAIR HALTERMAN called the meeting to order and began with the roll call. She stated that Rhonda Boyles was excused, and that there was a quorum. She asked for any announcements. There being none, she moved to approval of the agenda.

APPROVAL OF THE AGENDA
CHAIR HALTERMAN asked for a motion.

MOTION: A motion to approve the agenda was made by TRUSTEE COOKE; seconded by TRUSTEE FISHER.

CHAIR HALTERMAN noted that Kevin Fimon was not listed as a trustee; otherwise, the agenda looked fine. She asked for a roll-call vote with that adjustment.

After the roll-call vote, the MOTION was APPROVED. (Trustee Boerner, yes; Trustee Boyles, excused; Trustee Cooke, yes; Trustee Fisher, yes; Trustee Sturgeon, yes; Trustee Fimon, yes; Chair Halterman, yes.)

CHAIR HALTERMAN asked for any ethics disclosures. There being none, she moved to the approval of the minutes of July 29, 2021.

APPROVAL OF THE MINUTES
MOTION: A motion to approve the minutes of July 29, 2021, was made by TRUSTEE FISHER; seconded by TRUSTEE BOerner.

After the roll-call vote, the MOTION was APPROVED. (Trustee Boerner, yes; Trustee Boyles, excused; Trustee Cooke, yes; Trustee Fisher, yes; Trustee Sturgeon, yes; Trustee Fimon, yes; Chair Halterman, yes.)

TRUSTEE HALTERMAN recognized Mr. Abbott for the statutory advisor update from the Alaska Permanent Fund Dividend Fund Corporation.

STATUTORY ADVISOR UPDATE
MR. ABBOTT introduced Angela Rodell and stated that she was a positive partner with her team for the Trust. The Permanent Fund is one of the two major state funds; the other being the Trust; which are managed differently than most modern funds. In addition, he stated the benefit of the amazing investment performance, as well as the benefit of a strong partnership on public policy.

MS. RODELL stated her pleasure in being online with all, and this provides the chance to see how well the investment responsibilities performed. She pointed out that the Trust has been the beneficiary of the same returns and the same growth pattern as the Permanent Fund. She explained the charts and the returns, and stated that the passive index was a simple 60/40 index combination. If invested in that passive index, it returned 28.4 per cent. She added that the Board had a long-term objective in place, which is simply CPI -- or inflation -- plus 5 percent. She noted that return requirement was 10.39 percent for FY21. She continued that inflation was
on the rise, and totaled 5.39 percent. She then talked about how they got to the returns that have come to be expected over the years. The corporation was created in 1980, and we were able to achieve a CPI plus 5 percent with a simple allocation. That was all fixed income or a bond portfolio. Interest rates were high and generated significant income to the Fund. She continued explaining the expansion into private equity and private income, which is the area that generates income that is not real estate. She continued her presentation, explaining as she went through it.

TRUSTEE FIMON stated that he was new to the Board and was at his first meeting with Ms. Rodell. He asked for a brief explanation of what risk parity was.

MS. RODELL replied that it is an allocation. There are two managers in this area, Bridgewater and Panagora. They take the same amount of return and try to achieve the same return target as the rest of the Fund. She stated that if the return target is 5 percent plus CPI, they try to do it in a different risk-adjusted way. They try to hit the same return but take on lower risk. It creates an offset and acts as a hedge. She thanked Trustee Fimon for the question and hoped that it made sense.

TRUSTEE HALTERMAN asked what the percentage was in 2006 for bonds versus 2022.

MS. RODELL replied that it was almost similar at 20 percent allocation. She continued her presentation, showing the contribution to performance of each allocation. She moved on and talked about the Mental Health Trust assets that are managed and how the value has changed over the years. Going back for five years showed that the Trust assets have grown as the Permanent Fund has grown, and the Trust benefited from the significant increase in valuations that happened over the last year. She noted that the Fund value also reflected the fact that the Trust has contributed additional moneys to the Fund over the last couple of years.

A brief discussion ensued on the allocations and performances.

MS. RODELL continued her presentation, moving to the balances as of August 31st. She clarified that when the State takes the draw money, Trust funds are not touched at all and that will not affect it in any way. It is kept at the same target asset allocation, which is also the same allocation for the Permanent Fund.

CHAIR HALTERMAN stated that the Fund has done a phenomenal job of managing those assets, and the performance has been pretty phenomenal.

MS. RODELL reminded the trustees that there is a tremendous amount of information on the Permanent Fund’s website about the specific assets the Trust is invested in. There are a number of reports, the top 50 stocks, and all kinds of information. She added that the Board meetings are video-archived on the website. She stated appreciation for the confidence the Trust continues to have in what the Fund does, because it is for the beneficiaries. The goal going forward is to work to maintain the balances, to continue to generate income that Alaskans have come to depend on.

CHAIR HALTERMAN asked for any questions.

MR. ABBOTT stated that one area that Ms. Rodell did not really talk about, but bears
acknowledgment, is the fact that the Permanent Fund has achieved these returns and this performance with what is essentially an incredibly low cost to the system as a whole; and the Trust benefits from that. He wanted to acknowledge and recognize the challenge that Ms. Rodell faces and weighed in on the corporation’s behalf to secure the support needed, because the Trust is a clear beneficiary of her success in that effort.

CHAIR HALTERMAN thanked Ms. Rodell for her presentation that was very informative. She moved on to the next presentation and asked Ms. Howarth to introduce the next speaker.

MS. HOWARTH stated her pleasure in introducing Steve Sikes, the investment officer for the State who works with the Trust. He has worked with the portfolio management section of the Treasury for more than 20 years, covering fixed income, equity, real estate and the asset portfolio. He is very well versed in terms of the assets. He gives the guidance in an overall perspective of the Trust and what it can do. He also assists with the asset allocation process.

MR. SIKES thanked Ms. Howarth for the introduction and stated that he worked in portfolio management in a variety of roles and hoped his experience could provide some insight to the committee in understanding its portfolio and helping to shape future policy. He continued that his goals were to provide an overview of the Treasury Division, provide a portfolio overview, and performance review of the Trust Authority investments managed by Revenue during fiscal year 2021. Then he talked about the asset allocation process and setting the target asset allocations. He explained that the Treasury Division included all the primary functions in managing the State’s finances. That included separate sections for cash management, compliance, accounting and operations, and portfolio management. Investments are managed directly by the portfolio management sections where he works. That section is made up of 15 investment professionals in Juneau. He continued that many of their functions are similar to the Permanent Fund, but they are a separate organization from the Alaska Permanent Fund. They also manage assets for external fiduciaries like the Alaska Mental Health Trust and the Exxon Valdez Oil Spill Council. He added that they help fiduciaries set asset allocation policy, and they understand the risk/return landscape to help them achieve objectives, and then they implement the policy. He moved to the Alaska Mental Health Trust portfolio and stated that as of June 30, 2021, the total assets managed by the Treasury for the Alaska Mental Health Trust totals $85.3 million. These assets are broken into two separate portfolios, and he explained this in detail. He continued his presentation, explaining the portfolio management in greater detail. He touched on some of the hot-button economic trends and stated that the economy recovered considerably since the initial hit from the pandemic; but the labor force declined around 2 percent since the pandemic onset. The shortage of workers played into a rising inflation environment, which is good; but excessively high levels of inflation could undermine the economy. He reviewed some of the Trust policy statements relevant to the DOR portfolios. He then spent some time on the process for setting asset allocation. A key theme in the Trust investment objectives was defending against inflation with regard to preserving purchasing power and achieving a real rate of return of 5 percent over full market cycle with prudent risk levels. He summarized that based on current capital market assumptions, it appears to be challenging to deliver a 5 percent real return, but a meaningful real return is likely to purchasing power preservation, plus some level of additional return is expected. It is also important to not lose sight of the tremendous increase in the asset base over the last several years, and the lower future returns on a higher expected dollar base may still get to an acceptable result going forward. He added that the future is always hard to predict. Diversification costs and asset
allocation will be key to the success going forward.

CHAIR HALTERMAN thanked him and stated that was very informative and optimistic. She was glad to see the performance for this investment portfolio. She asked for any questions.

TRUSTEE FIMON appreciated the presentation and asked whether the inflation-plus-5 percent is a zero-sum game, or can everyone achieve those gains at some point.

MR. SIKES replied that the question was interesting and that investors do not have the same goals. He stated that expecting to get paid for risk is a valid principle, and it is reasonable to expect compensation.

CHAIR HALTERMAN thanked Mr. Sikes and moved to the next item on the agenda.

CEO FINANCE REPORT

MR. ABBOTT began with an update directly relevant to the two previous presentations. He stated that they were in the process of making sure to have good, solid written expectations of each of the investment managers. The Trust relationship with the Permanent Fund Corporation is guided by a Memorandum of Agreement that was signed in 1995, and has not been changed or even revisited since that time. He continued that there is no problem with the current relationship, but it makes sense to review that language and make sure that it still works now. He added that Carol Howarth will be leading that project. He did not think that would result in a significant change in the Trust’s relationship with the Permanent Fund. He continued that the relationship with the Department of Revenue, although incredibly productive, is not guided by a written agreement at this time. The Department has MoAs with other entities that it manages funds for, and it would be wise to go that route. This is not suggesting that a significant adjustment is required. Revisiting those relationships is anticipated in the charter for the Finance Committee, and we would be coming back to the committee for review and potential action at some point in the future.

A brief discussion ensued.

MR. ABBOTT continued to the no-surplus determination. He explained that in the statutes that created the Trust Authority there is a section that requires the Trust to transfer any settlement income that the Trust determines it does not need to serve its beneficiaries. A process to make that determination is needed. The recent Legislative Audit suggested that it should be done annually, which is generally agreed with. The statute does not describe the process that the Trust should use to make that determination, and it is not a determination that is made externally. The determination is to be made by the Trust. This is not something that the Administration or the Legislature can determine. Staff is working on bringing a process to the trustees that can be used annually that will measure in broad terms the needs of the beneficiaries as described in the CompPlan, and then measure that against the assets of the Trust. He was confident that the needs of the beneficiaries will remain greater than the assets of the Trust; but a more formalized process for making that determination makes sense. He moved to the last topic in the report which is generally being described as the spending study. There were three findings in the audit that we agreed to address through a process that would include external consultation support. Staff is in the process of procuring a financial analyst, financial consultant that can help evaluate several issues. The hope is to have that consultant on board before the end of November, early
There will be an update on this work at the January committee meetings. He concluded his report and asked for any questions.

CHAIR HALTERMAN asked whether the two issues of inflation-proofing and the surplus issue can be separated from the no-surplus determination.

MS. HOWARTH replied that with regard to inflation-proofing, the simple answer is because what is done is tracking the balance relative to the Consumer Price Index, that question will be resolved from a more comprehensive basis through the asset management review.

A brief discussion ensued.

CHAIR HALTERMAN called a lunch break.

(Lunch break.)

CHAIR HALTERMAN called the Finance Committee back to order, and noted that all trustees were present. She recognized Carol Howarth.

STAFF REPORTS
MS. HOWARTH began by tying together all the performance in a quick overview of the achievements of this year, which was a remarkable year. The Trust ended the year with investments and operating cash up 22 percent from FY20. She went through the chart, explaining the growth.

TRUSTEE FIMON asked for some clarification on the money transfers. He asked if the money was deposited into the principal before being posted on the graph.

MS. HOWARTH replied that it was a mix. Because the market was doing the rebound, the decision was made to transfer principal last winter. She continued and talked about the record-setting revenue the Trust saw in FY21, broke it down, and compared it to prior years, which was remarkable. She noted that this year’s cash management strategy is a priority that she will be working on with Steve Sikes, and this had a huge impact on the beneficiary support. The Juneau Subport sale and the high Department of Revenue and Permanent Fund returns were the core drivers of a 25 percent higher fund basis than FY20. This increase, because of the four-year averaging, will carry this superb performance through to FY25. She stated that there was a lot to celebrate, and she personally sent great thanks to all of the asset managers, Permanent Fund, Department of Revenue, and then the Trust Land Office for all the work they do.

CHAIR HALTERMAN asked for any questions.

TRUSTEE BOERNER acknowledged what important and good news this is, and it is certainly welcomed.

CHAIR HALTERMAN agreed.

A brief discussion ensued.
CHAIR HALTERMAN moved to the financial dashboard.

**FINANCIAL DASHBOARD**

MS. HOWARTH began by outlining the dashboard, beginning with Trust expenditures, Trust receipts. The last part is the equivalent of the balance sheet that will look at the assets, and then the reserve balances. She stated that Kat Roch, the Trust budget controller, will continue.

MS. ROCH started at the top with Trust expenditures and the administrative activities. They are the agency budgets for both the Trust Authority Office and the Trust Land Office. The total amount of the approved budget is projecting to be spent; but it was still early in the fiscal year, and those numbers may change moving through the fiscal year. She continued going through the dashboard, explaining the activities as she went through them.

MS. HOWARTH went through the receipts coming in. She noted the Trust Land Office revenues and then the investments, the financial assets. She talked about the unrealized earnings on principal. She broke this down and explained the investments and moved to the balances. She talked about the moneys in terms of spendable funds, total investments; these were liquid assets, financial assets, not including the land assets under the settlement agreement. She continued, and then moved to the reserves and payout.

A question-and-answer discussion ensued.

CHAIR HALTERMAN thanked Ms. Howarth on a very informative presentation. She moved to approvals.

**APPROVALS**

CHAIR HALTERMAN asked for a motion.

**MOTION:** A motion that the Finance Committee recommends that the Full Board of Trustees authorize the transfer of $26,510,300 from the Alaska Permanent Fund Corporation Budget Reserve account to the Mental Health Settlement income account to fund the FY2022 annual payout disbursement calculation. The CFO may execute this motion with one lump sum or multiple transfers was made by TRUSTEE COOKE; seconded by TRUSTEE STURGEON.

CHAIR HALTERMAN asked Ms. Howarth to introduce this motion.

MS. HOWARTH began with a high-level outline on how the revenue for the Trust is calculated. It is outlined in the Asset Management Policy Statement. The majority of the revenue comes from the annual payout, and the rest comes from Trust Land Office spendable income interest that is earned on the General Fund and other nonsegregated accounts, the checking account and the like. The unspent funds from prior budgets were allocated, but not yet expended, for whatever reason. She explained this fully and stated that there should be no issue in using $26.5 million in support of Trust activities in FY22.

CHAIR HALTERMAN asked for any questions. There being none, she called the roll-call vote.
After the roll-call vote, the MOTION was APPROVED. (Trustee Cooke, yes; Trustee Boerner, yes; Trustee Boyles, yes; Trustee Fisher, yes; Trustee Fimon, yes; Trustee Sturgeon, yes; Chair Halterman, yes.)

CHAIR HALTERMAN moved to the two different requested motions and began with requested motion No. 1.

MOTION: A motion that the Finance Committee recommends the Full Board of Trustees to approve setting a target level for the Trust Authority Development Account funds at $1,009,500 was made by TRUSTEE COOKE; seconded by TRUSTEE FISHER.

MS. HOWARTH stated that the Trust Authority Development Account, or the TADA account, was established as an intermediate fund where revenue coming from the Trust Land Office principal income flows into this account and then is ultimately transferred into the principal account under management of the Permanent Fund. She added that, at this point, there is roughly $3 million in that account, and with this authorization, she would be transferring anything over the amount approved into the Permanent Fund.

TRUSTEE COOKE asked whether this TADA Account will be closed once this legacy project commitments are completed.

MS. HOWARTH replied that there would still be an account because the money has to go into something to be transferred to the Permanent Fund. The name of the account will be changed. This account allows staff to distinguish principal income from spendable income.

CHAIR HALTERMAN called the vote.

After the roll-call vote, the MOTION was APPROVED. (Trustee Cooke, yes; Trustee Boerner, yes; Trustee Boyles, yes; Trustee Fisher, yes; Trustee Fimon, yes; Trustee Sturgeon, yes; Chair Halterman, yes.)

MOTION: A motion that the Finance Committee recommends to the Full Board of Trustees to authorize the chief financial officer to periodically transfer TADA funds that exceed the target level to the Mental Health Trust Principal Account managed by the Alaska Permanent Fund Corporation was made by TRUSTEE COOKE; seconded by TRUSTEE STURGEON.

MS. HOWARTH stated that this is mechanical and would allow her to make the transfers up to the $1,009,500 as the funds come in.

After the roll-call vote, the MOTION was APPROVED. (Trustee Cooke, yes; Trustee Boerner, yes; Trustee Boyles, yes; Trustee Fisher, yes; Trustee Fimon, yes; Trustee Sturgeon, yes; Chair Halterman, yes.)

CHAIR HALTERMAN asked for a motion to adjourn.

MOTION: A motion to adjourn the Finance Committee meeting was made by TRUSTEE COOKE; seconded by TRUSTEE STURGEON.
After the roll-call vote, the MOTION was APPROVED. (Trustee Cooke, yes; Trustee Boerner, yes; Trustee Boyles, yes; Trustee Fisher, yes; Trustee Fimon, yes; Trustee Sturgeon, yes; Chair Halterman, yes.)

(Finance Committee meeting adjourned at 1:25 p.m.)