

# State of our State

- **Update on Major Reforms & Investments**
  - Medicaid Reform and Redesign
    - Monique Martin, Gen Moreau-Johnson
  - Psychiatric/SUD Care System
    - Randall Burns, Katie Chapman, Andy Jones
  - Housing & Homelessness
    - Daniel Delfino
- **Criminal Justice Reform and Reinvestment**
  - Adam Rutherford, Brad Myrstol, Susan Di Pietro, Alysa Wooden, Gen Moreau-Johnson
- **Workforce and Provider Perspectives**
  - Kathy Craft, Tom Chard, Jerry Jenkins, Lizette Stiehr



# CRIMINAL JUSTICE REFORM IN ALASKA



# REASONS FOR REFORM

## ■ Unsustainable prison growth

- Had trends continued, Alaska would have had to build a new prison in 2017 – five years after opening the last new prison
- Prisons are expensive, and Alaska is facing a budget crisis

## ■ Need for improved public safety outcomes

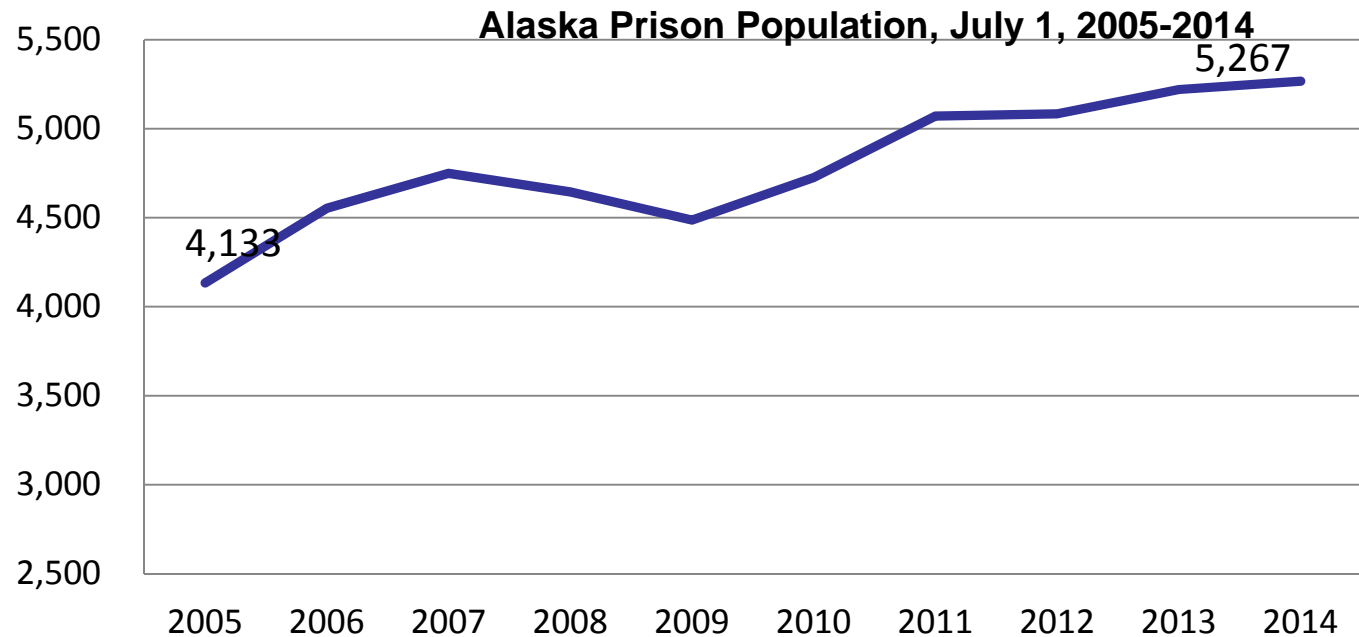
- Recidivism rate was around 2/3 in three years
- Trust beneficiaries recidivated at nearly twice the rate of other offenders in the first year

## ■ Need for fairer justice system

- Incarceration rates racially disproportionate
- Pre-trial detention closely linked to ability to pay cash for bail
- Trust beneficiaries were 40% of annual incarcerations
- Trust beneficiaries had longer lengths of stay

# PRISON GROWTH

- The prison population grew 27% in one decade
- Alaska's sentencing model changed in 2005

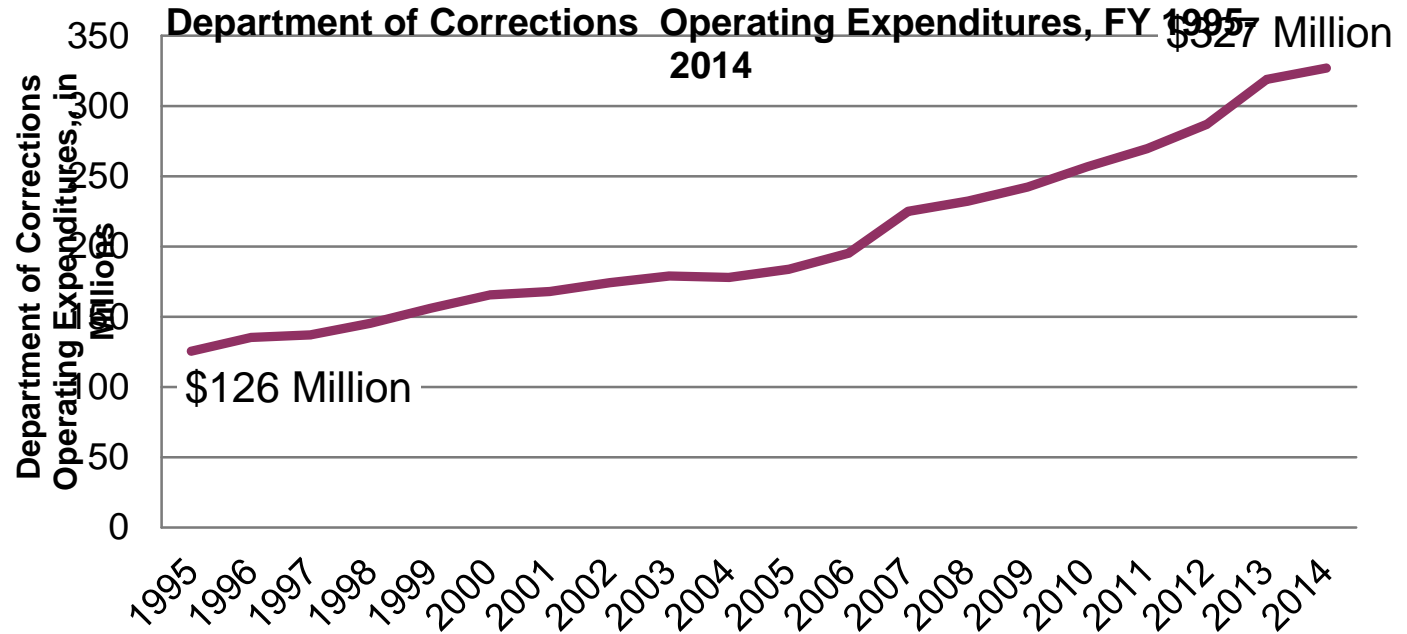


Source: Alaska Department of Corrections

# REASONS FOR REFORM

Spending on Corrections increased by 60% over 2 decades

\*Figures do not include capital expenditures; 60% based on inflation-adjusted numbers

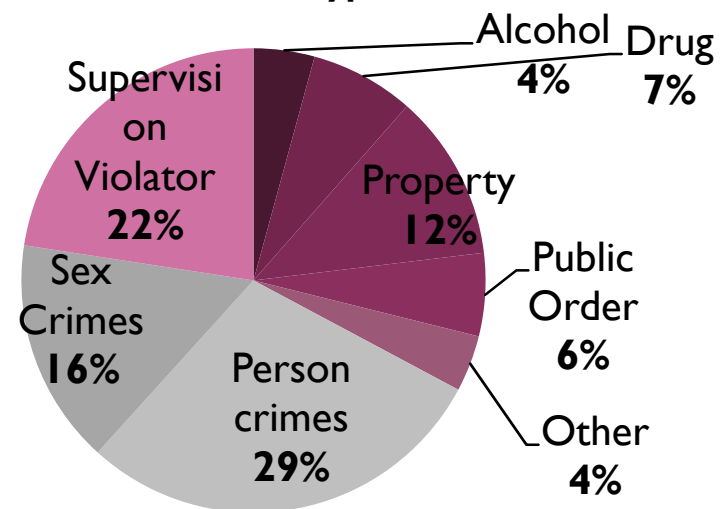


Source: Alaska Department of Corrections

# REASONS FOR REFORM

- Recidivism rate was around 2/3 in three years
- Large number of inmates were pre-trial (Trust beneficiaries had longer pre-trial stays)
- Large number of inmates were supervision violators (Trust beneficiaries had more supervision violations)
- Length of stay had been increasing for many categories (Trust beneficiaries stay longest)
- Over half of all inmates were nonviolent or supervision violators

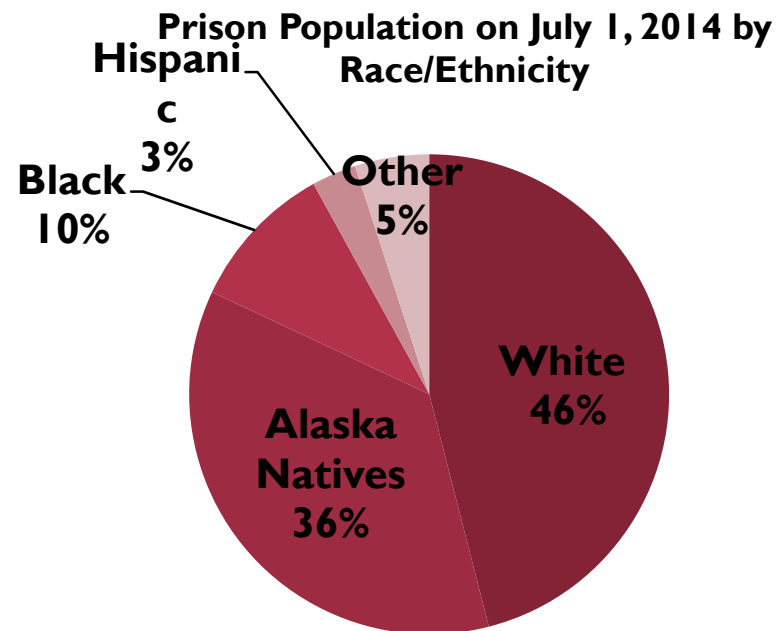
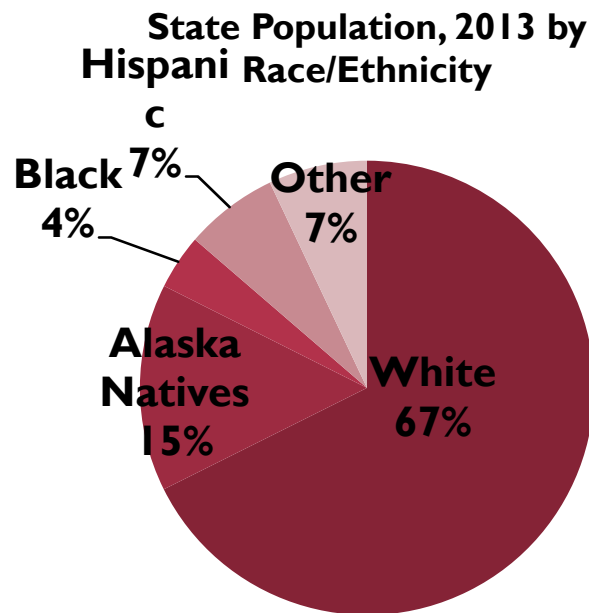
**Prison Population on July 1, 2014, by Offense Type**



Source: Alaska Department of Corrections

# REASONS FOR REFORM

- Minorities Disproportionately Confined



Source: Alaska Department of Corrections and U.S.

# PROCESS OF REFORM

Alaska Criminal Justice Commission created by legislature and instructed to reduce recidivism and save money.

- Commissioners represent law enforcement & prosecutors, victims, courts, Native communities, public defenders, the Trust, and DHSS.
- All recommendations based on evidence and data about what works to reduce recidivism.



# RESEARCH

## What works?

- Assess risks, target needs, and address barriers
- Use swift, certain, and proportional sanctions
- Use incentives and rewards
- Incorporate treatment into supervision
- Frontload resources for offenders coming out prison
- Monitor quality, fidelity, and outcomes

# REFORMS

- Base pretrial release decisions on risk of pre-trial failure, not ability to pay
- Rely less on incarceration and more on community-based sanctions and treatment
- Reform probation to focus resources on higher-risk individuals and get compliant individuals off caseloads
- Enhance supports for citizens returning to the community

# REINVEST SAVINGS

Dept	Item	FY17 Allocated	FY17 Expended	FY18 Allocated	FY19 Allocated	FY20 SB91 Fiscal Note	FY21 SB91 Fiscal Note	FY22 SB91 Fiscal Note	SB91 Fiscal Note total
DOC	Substance Abuse Treatment Program	\$500,000	\$164,900	\$1,000,000	\$1,000,000	\$1,000,000	\$1,000,000	\$1,000,000	\$5,500,000
	Community Residential Centers	\$500,000	\$0	\$1,000,000	\$1,000,000	\$1,000,000	\$1,000,000	\$1,000,000	\$5,500,000
DHSS	BH Treatment and Recovery Grants	\$1,000,000	\$644,300	\$2,000,000	\$3,125,000	\$1,625,000	\$1,625,000	\$1,625,000	\$9,500,000
	BH Medicaid Services	-	-	-	\$375,000	\$375,000	\$375,000	\$375,000	\$1,500,000
DPS	CDVSA Violence Prevention	\$1,000,000	\$986,300	\$2,000,000	\$2,000,000	\$2,000,000	\$2,000,000	\$2,000,000	\$11,000,000
Totals		\$3,000,000	\$1,795,500	\$6,000,000	\$7,500,000	\$6,000,000	\$6,000,000	\$6,000,000	\$33,000,000

# REINVEST SAVINGS

Dept	Item	FY17 Allocated	FY18 Allocated	FY19 Allocated	FY20 SB9I Fiscal Note	FY21 SB9I Fiscal Note	FY22 SB9I Fiscal Note	SB9I Fiscal Note total
DOC	Parole Board	\$775,900	UNK	UNK	\$700,900	\$700,900	\$700,900	\$4,280,400
	Pretrial Services (Pretrial Enforcement Division)	\$3,260,100	\$10,209,300	\$10,233,800	\$10,187,700	\$10,187,700	\$10,187,700	\$54,198,600
DHSS	Alcohol Safety Action Program	\$30,300	UNK	UNK	\$29,200	\$29,200	\$29,200	\$176,300
ACS	Judicial Council/Alaska Criminal Justice Commission	\$261,700	\$261,700	\$261,700	\$261,700	\$261,700	-	\$1,308,500
Totals		\$4,328,000	UNK	UNK	\$11,179,500	\$11,179,500	\$10,917,800	\$59,963,800



# Alaska Department of Corrections



## **Re-Investment in the Criminal Justice Population**

# Expansion Services Currently In Place

- Expansion of Medicated Assisted Treatment
  - Fairbanks Correctional Center
  - Goose Creek Correctional Center
  - Anvil Mountain Correctional Center
  - MATSU Pre-Trail
- Partnership with Wellness Courts
  - *Assessment*
  - *Bridging Treatment*
  - *MAT Services*
- Dual Diagnosis Clinicians
  - *Anchorage Correctional Complex*
  - *Spring Creek Correctional Center*
- Sober Living Units
  - *Spring Creek Correctional Center*
  - *Goose Creek Correctional Center*

# Expansion Services Currently In Place

- CRC Based Community IOP Services
  - *Anchorage*
  - *Nome*
- Peer Based Interventions
  - Wellness Recovery Action Plan (WRAP)
  - Alternatives to Violence (AVP)
- Multiple Fee for Service Vendors
  - *Assessment (Including Telehealth)*
  - *Treatment*
  - *Rural Areas*
- Institute of Circumpolar Health Studies
  - *Use of Vivitrol with Individuals exiting AKDOC*
- Continuum Software
  - *Triage*
  - *Guided Clinical Assessment Tool*

- 
- Expansion of CRC Based Community Treatment
  - Expansion of Dual Diagnosis Treatment Services
  - Placement of Substance Abuse Treatment Staff in Probation Offices
  - Expansion of MAT Services
  - Increase in Community Partners Providing Fee For Service
  - Regional MAT/Opioid Response Coordinators
  - Immediate Access Residential Treatment Services
- 



Division of Behavioral Health

# Community Reentry Reinvestment

Recidivism Reduction: Outcomes & Allocations

April 30, 2018 | SB 74/ SB 91 Implementation Workgroup

[Presentation accompanied by report: Community Reinvestment Summary](#)

# Recidivism Reduction

Reinvestment: Department of Corrections, Division of Behavioral Health, Department of Public Safety

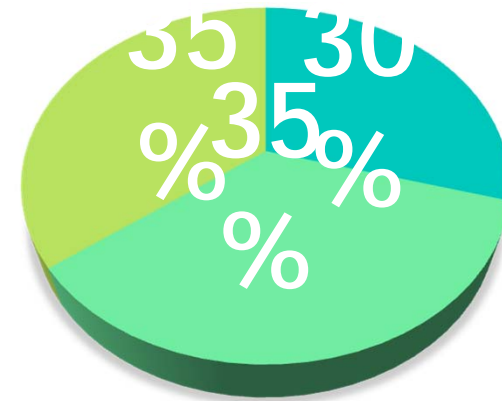
**Figure 18: Summary of FY17 & FY18 Reinvestment Allocations  
For Criminal Justice Reform Programs**

Item	FY17	FY18 (SB 91 Fiscal Note)	Total FY17 & FY 18
<b>DOC</b>			
Substance Abuse Treatment in Prison	\$700,000	\$1,000,000	\$1,700,000
Substance Abuse Treatment at CRCs	\$300,000	\$500,000	\$800,000
<b>DHSS</b>			
Community-Based Reentry Services	\$1,000,000	\$2,000,000	\$3,000,000
<b>DPS</b>			
CDVSA Victims' Services & Violence Prevention	\$1,000,000	\$2,000,000	\$3,000,000
<b>Treatment &amp; Prevention Subtotal</b>	<b>\$3,000,000</b>	<b>\$5,500,000</b>	<b>\$8,500,000</b>
<b>Implementation costs</b>			
Pretrial Services, Commission staffing, ASAP, Parole Board	\$5,828,000	\$11,179,500	\$17,007,500
<b>Reinvestment Total</b>	<b>\$8,828,000</b>	<b>\$16,679,500</b>	<b>\$25,507,500</b>

Figure 168 Source: SB 91 Fiscal Notes

Source: Alaska Criminal Justice Commission Annual Report: October 2017

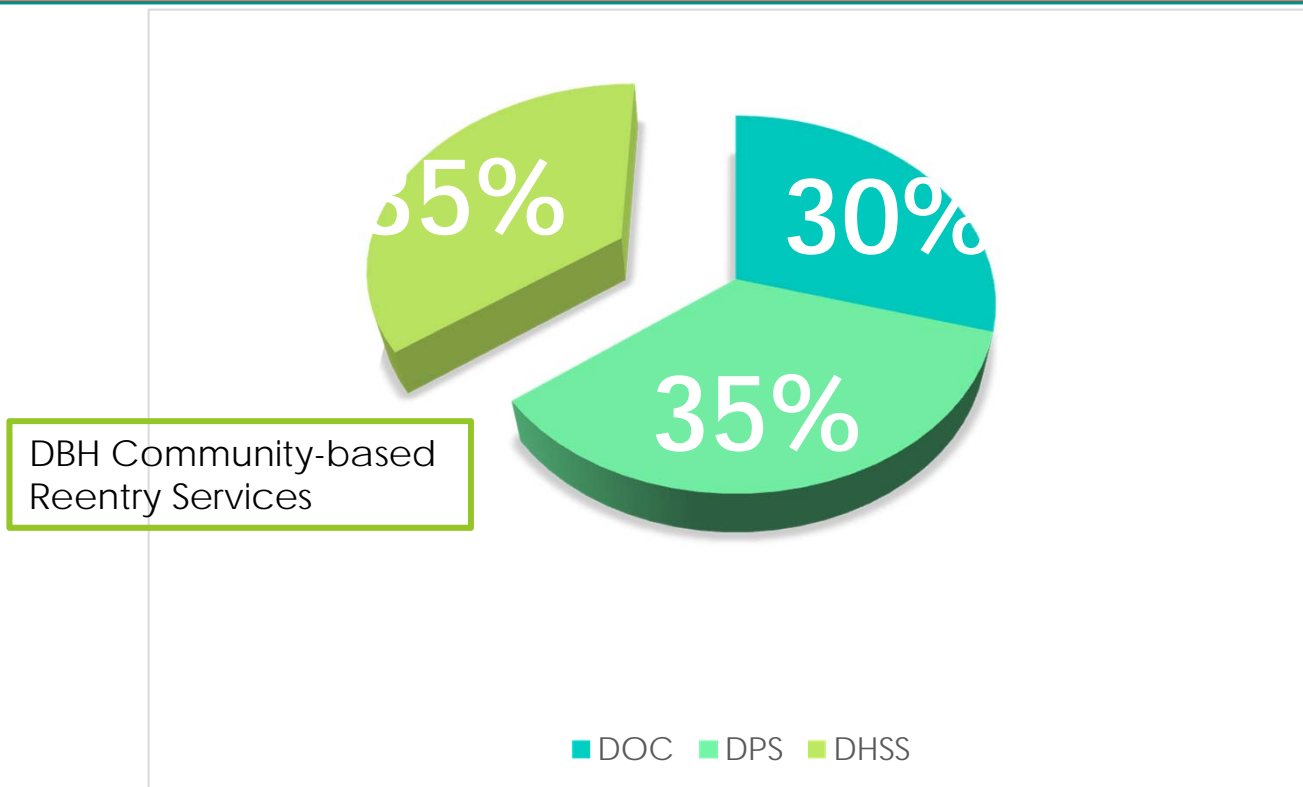
## Reinvestment



■ DOC ■ DPS ■ DHSS

# Recidivism Reduction

Reinvestment: Department of Corrections, Division of Behavioral Health, Department of Public Safety



# IMPLEMENTATION



Implementation  
is process, not a  
destination.

-- Melissa Threadgill, Keynote  
Presenter, Reducing Recidivism  
Conference 2018

Prepared By Alysa Wooden, DBH  
Program Coordinator

PROGRAM  
PERFORMANCE

# OUTCOMES



Reduced Recidivism

Access to Services

Increase Public  
Safety / Public  
Health

Prepared By Alysa Wooden, DBH Program Coordinator

## Slide 21

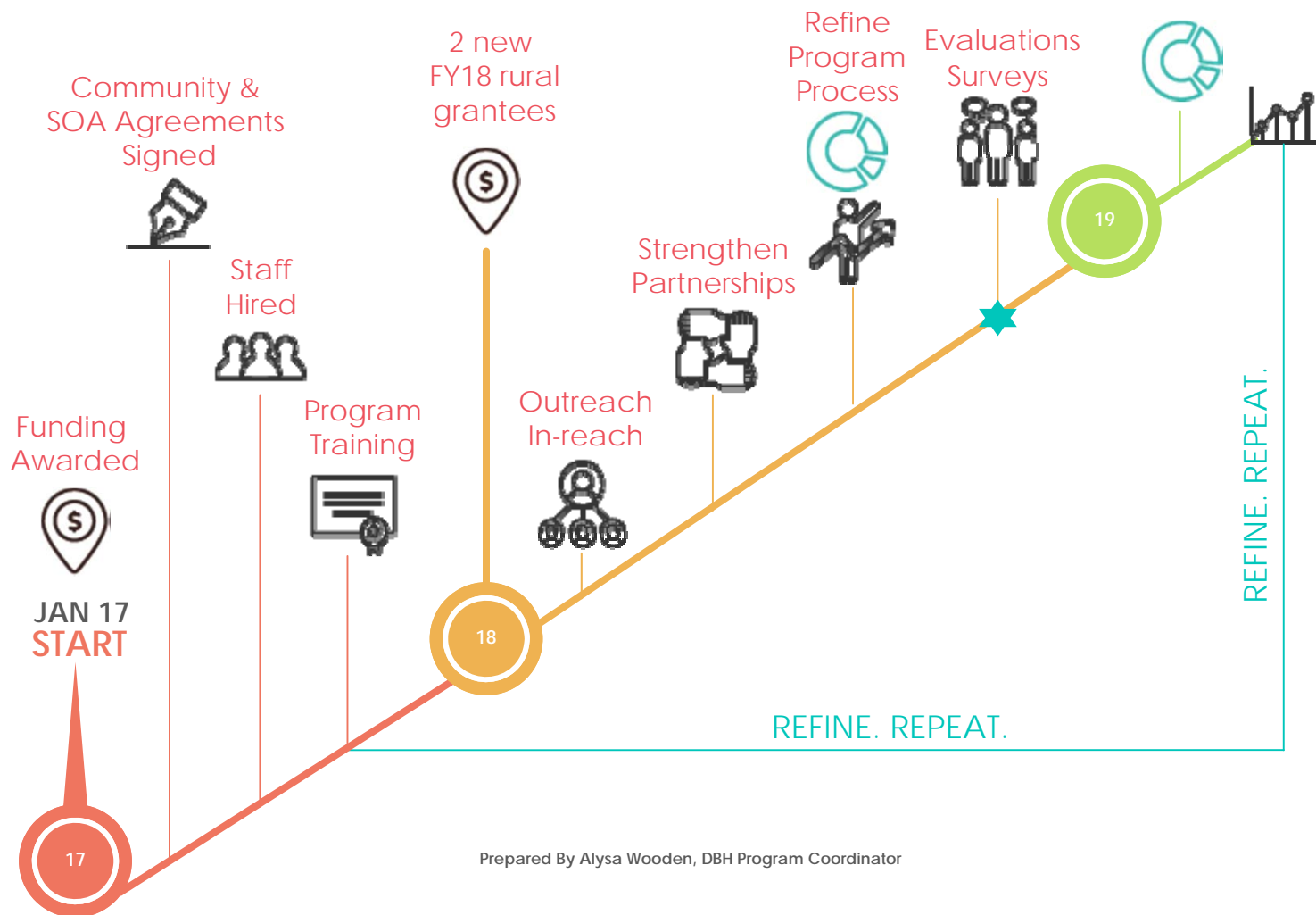
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### **WAL1**

(1) increase stroke around photo to 2.25, (2) for notes/handout have specific program measures for each of these

Wooden, Alysia L, 4/11/2018

# Reinvestment Timeline



Prepared By Alysa Wooden, DBH Program Coordinator

## Direct Service ACCESS TO SERVICES

Reentry Case  
Management

Reentry Center

Alaska Medicaid  
Coordinated Care  
Initiative

Alaska Housing Finance  
Corporation Returning  
Home Vouchers

1



2

## Prevention and Early Intervention

### CAPACITY BUILDING FOR ACCESS TO SERVICES

Rural community reentry  
coalitions

## Program Infrastructure

### EVIDENCE-BASED PRACTICE

AKAIMS Module data-tracking  
fee (reentry/therapeutic courts)

ACOMS Reentry Pre-Release  
Referral Module (case  
management)

Vivitrol Study (DOC – Behind the  
Walls / Community treatment)

Medicaid Expansion Enrollment  
Funding (Behavioral  
Health/Treatment)

3



## DBH Community Reentry Reinvestment (Recidivism Reduction)

1.0 M

2.0 M

1.625 M

1.625 M

1.625 M

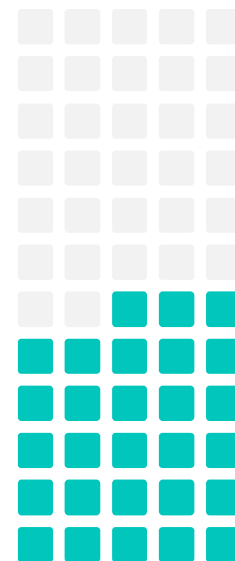
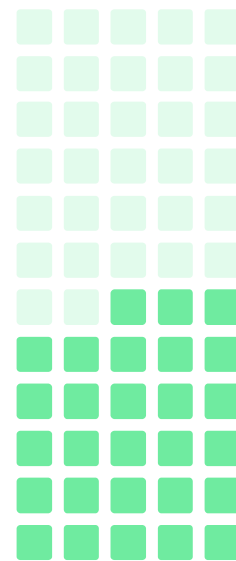
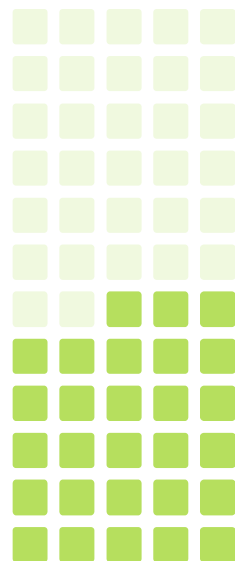
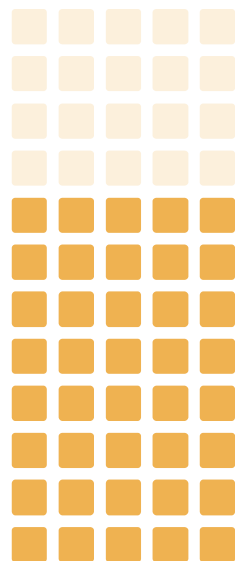
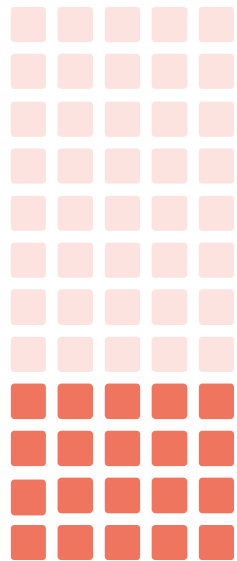
FY17

FY18

FY19

FY20

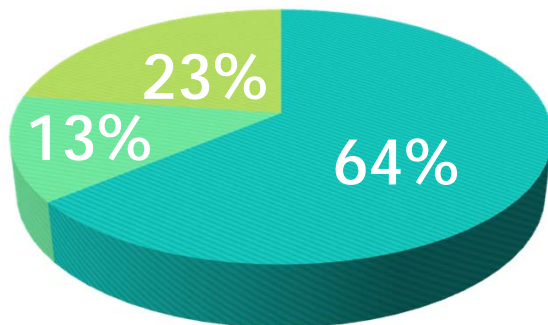
FY21



Prepared By Alysa Wooden, DBH Program Coordinator

## DBH Community Reentry Reinvestment (Recidivism Reduction)

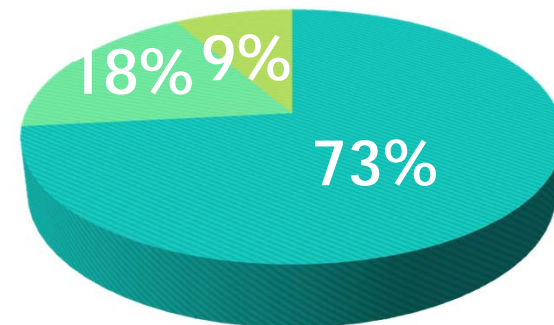
FY17 (1.0 M)



- Direct Service
- Prevention and Early Intervention
- Program Infrastructure

FY18 (2.0 M)\*

\*FY18: Q1-Q2. Final allocations will not be available until FY19.



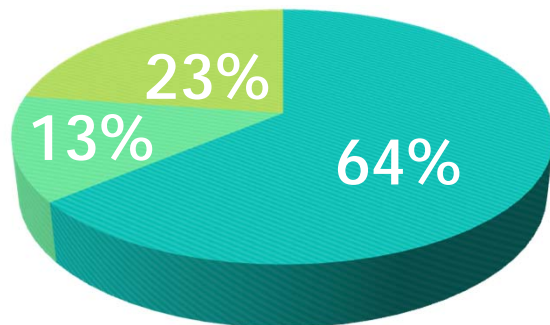
- Direct Service
- Prevention and Early Intervention
- Program Infrastructure

Prepared By Alysa Wooden, DBH Program Coordinator

## DBH Community Reentry Reinvestment (Recidivism Reduction)

FY17 (1.0 M)

[See:](#) Community Reentry Reinvestment Summary for more information



- Direct Service
- Prevention and Early Intervention
- Program Infrastructure



|| Reentry Case Management  
|| Partners for Progress Reentry Center (ANC)

\$659,000



|| AKAIMS Module data-tracking fee  
(reentry/therapeutic courts)  
|| ACOMS Reentry Pre-Release Referral Module  
(case management)  
|| Medicaid Expansion Enrollment Funding  
(behavioral health treatment / health care)

\$235,000



|| Rural community reentry  
coalitions

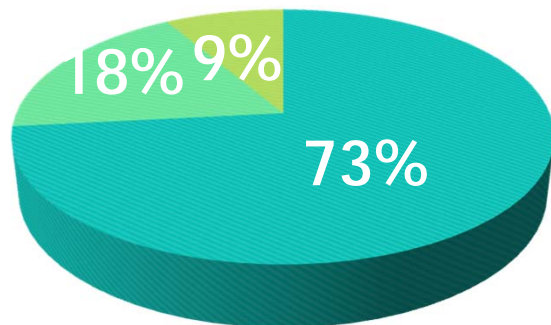
\$136,700

## DBH Community Reentry Reinvestment (Recidivism Reduction)

FY18 (2.0 M) \*

\*FY18: Q1-Q2. Final allocations will not be available until FY19.

[See:](#) Community Reentry Reinvestment Summary for more information



- Direct Service
- Prevention and Early Intervention
- Program Infrastructure



- || Alaska Medicaid Coordinated Care Initiative
- || Alaska Housing Finance Corporation Returning Home Vouchers
- || Reentry Case Management
- || Partners for Progress Reentry Center (ANC)



- || Rural community reentry coalitions



- || AKAIMS Module data-tracking fee (reentry/therapeutic courts)
- || Vivitrol Study (DOC – Behind the Walls / Community treatment)
- || Medicaid Expansion Enrollment Funding (behavioral health treatment / health care)

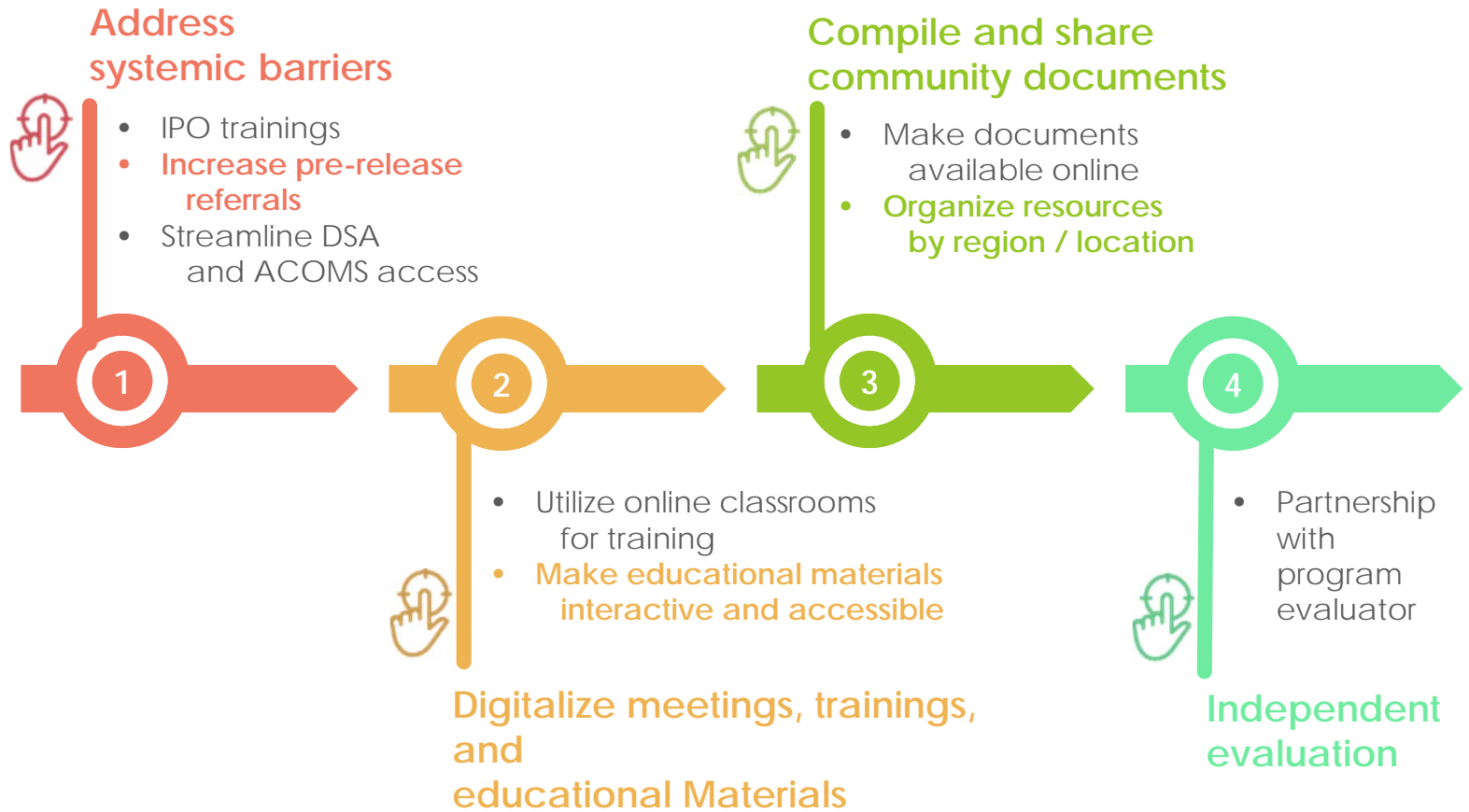
\$1,410,800

\$350,000

\$162,750

FY19

# Targets



Prepared By Alysa Wooden, DBH Program Coordinator

# Contact Information



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Prepared By Alysa Wooden, DBH  
Program Coordinator

# SB 91 SB 74 Integration Initiative

The intersection and integration of key components of criminal justice reform and Medicaid/behavioral health redesign and reform.

# Workgroup Membership

- Judicial Council
- Department of Corrections
- Division of Health Care Services
- Court System
- Division of Public Assistance
- Mental Health Trust Authority
- Division of Senior and Disabilities Services
- Commission on Aging
- Alaska Mental Health Board/Advisory Board on Alcoholism and Drug Abuse
- Division of Juvenile Justice
- Division of Behavioral Health
- Department of Law

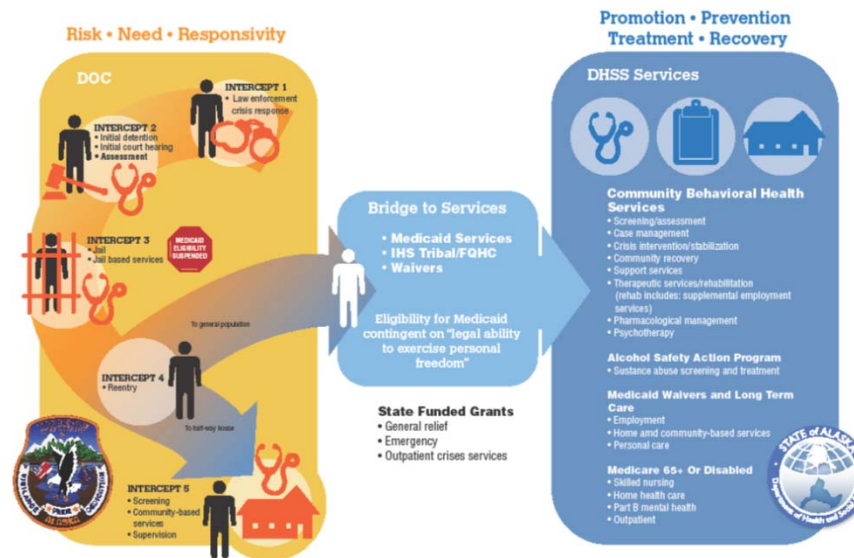


# Focus Areas

- Medicaid enrollment for all Justice Involved Individuals
- Reentry Planning and Coordination to support transition and reentry from correctional facilities to the community and reduce recidivism
- Programming strategies to increase access to evidence-base rehabilitation programs
- Coordinate and align with the work of Alaska Criminal Justice Commission

# Integration of systems

## MAPPING FOR CONNECTIVITY



# SB 91 - SB 74 Integration Initiative

## Workgroup Objectives and Plan of Action



Medicaid Enrollment Eligibility	Major Action Step / Milestone	Start Date	End Date	Results
Eligibility for Justice Involved Individuals.	Eligibility for Justice Involved Individuals. Protocols for complete eligibility determinations.	August 2016	June 2017	Completion includes – policy clarification within DPA based on CMS guidance, and a work around email for verification of release and eligibility determinations between DOC and DPA. DOC has set protocols including a Fall assisters summit.
Tracking Eligibility Determinations Number of releasing/released inmates determined eligible for Medicaid.	<ul style="list-style-type: none"> <li>DOC tracking spreadsheet - #s of applications provided and sent.</li> <li>Alaska Medicaid Coordinated Care Initiative.</li> </ul>	FY 18 -AMCCI funded	Ongoing	
Process for completing Medicaid applications: pre-release planning, CRCs, reentry coalition case managers.		August 2016	June 2017	Institutional POs, field POs and CRCs provide Medicaid applications to reentrants. Individuals in custody with serious medical or mental health issues have a social worker assist them with the application prior to release.



Reentry Planning and Coordination	Major Action Step / Milestone	Start Date	End Date
Medicaid billing by FY 19 for reentry programs.			
Reentry deliverables.	<ul style="list-style-type: none"> <li>Coalition community assessment &amp; reentry plan</li> <li>Reentry program manual</li> <li>Reentry center manual</li> </ul>		
Inreach activities.	Specifically for Medicaid enrollment and planning		



Coordination with Medical, Behavioral Health, and Support Services	Major Action Step / Milestone	Start Date	End Date
Support capacity building and provide training opportunities for Alaska's health and social service organizations to develop programming specifically aimed at reducing recidivism rates.	<ul style="list-style-type: none"> <li>Coalition training modules</li> </ul>		
SDS and DOC work to target services for reentering citizens that are seniors and/or qualify for disability services.			
1115 waiver services for children and families of incarcerated individuals with behavioral health needs, and reentering citizens with Mental Health Needs or Substance Use Disorders.	(From PSAP)		
Increase and improve services for children and adults who need residential care.			



Alcohol Safety Action Programming (ASAP) Screening Tools, Monitoring Program	Major Action Step / Milestone	Start Date	End Date
Define ASAP referral parameters, integrate ASAP screening/monitoring for DUI/clients.			
The use of 24/7 alcohol monitoring.	AS 47.38.020	Action step 1 – coordinate with pretrial	Action step 2 - procurement
Medicaid funding for specific services.	Direct Service case management		
Develop Regulations.	AS 47.37.130(h)		



Public Safety Action Plan	Major Action Step / Milestone	Start Date	End Date
Governor's Proposed FY 19 budget – New Resources.			
Support safety net for children coming out of foster care.			
Support child protection services and tribal compacting.			
Interagency coordination for reinvestment funding.			



Technology, Data and Information Sharing	Major Action Step / Milestone	Start Date	End Date
Outcome Indicators that can be collected across DOC and DHSS.	Dept of Law determination that SB 91 allows data sharing – ACOMs, DOC EHRs, HIE. Use of APSIN and CJIS data. AK AIMS, Continuum Software. Align with the work of the Alaska Coalition on Housing and Homelessness/IAP data sharing and matching efforts.		
In reach activities with connectivity for eligibility and referrals.	Enrollment (internet in DOC institutions), Referrals and Plans of Care, Develop Universal ROI.		



SUCCESS METRICS					
Medicaid Enrollment - Eligibility					
Reentry Coalitions – Reentry Planning and Coordination					
Coordination with Medical, Behavioral Health, and Support Services					
ASAP Screening Tools, Monitoring Program					
Public Safety Action Plan					
Technology, Data and Information Sharing					
Medicaid Policy – enrollment numbers					
Fall Assisters					
MOU across Departments					



*Questions?*

*Gennifer Moreau*

*Behavioral Health Policy Advisor*

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# *Assessing the Progress and Impact of Criminal Justice Reform*

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- *No bait and switch!*
  - *Assessment should be guided by stated policy goals and objectives*
- *“Turning the curve” on prison population growth*
  - *Imposes substantial social and economic costs*
  - *“Imprison the people you’re afraid of, not those you’re mad at.”*
- *Recidivism reduction*
  - *Enhances public safety*
  - *(Not to be confused with crime rate reduction!)*
- *Justice equity and disability justice*
  - *Examples: bail reform // prisoner reentry // behavioral health programs*
- *Criminal justice cost containment*





# *Assessing the Progress and Impact of Criminal Justice Reform*

- *Understand the proposed means to achieving criminal justice reform goals and objectives*
  - *Investing in what works*
    - *Relying on rigorous research >>> “The best of what we know.”*
- *Understand the time horizon*
  - *Criminal justice reform is not a quick fix.*
    - *Trying to change highly institutionalized, entrenched policies, practices, and paradigms.*
  - *It’s a really big ship. It will take some time to turn.*
  - *Criminal justice reform is a long-term, strategic agenda.*





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